

City of Detroit - Restructuring Plan

Mayor's Implementation Progress Report

March 2013



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Mayor Bing has a viable Restructuring Plan to address the financial issues facing the City of Detroit

- Although the Mayor's plan has evolved, it has remained consistent during the last 12 months
- The Mayor's Restructuring Plan has been developed with consideration given to all City of Detroit constituents
 - Citizens / Tax Payers
 - Users of City Services
 - Creditors
 - Employees
- The Mayor's Plan is focused on the following 3 key elements:
 - 1. Quality of Life / Detroit Future City Project
 - 2. Financial Stability
 - 3. Long-Term Liabilities
- Implementation of the Plan has faced numerous impediments, including:
 - Charter restrictions
 - City Council actions and inactions
 - Corporation Counsel challenges
 - Legal challenges
 - Complexity of collective bargaining process



Mayor Bing's first priority is to improve the quality of life for Detroiters by maintaining and enhancing the delivery of Core Services to residents and Stabilizing Neighborhoods

1. Quality of Life / Detroit Future City Project

a) Public Safety

Police

- Redeployed and reassigned police officers to patrol areas with higher reports of criminal activity
- Moving an additional 100 officers to the streets or to criminal investigations
- Opened 8 mini-stations and will be opening 6 more this month
- Implementation of cease-fire program to combat youth violence in Detroit

Fire

- Obtained FEMA grants totaling \$30 million to pay two years of salaries and benefits for department
- Launched Active and Safe campaign to raise \$45 million for equipment and technology
- Construction of new Public Safety headquarters underway

b) Transportation

- Reduced general fund subsidy by ~\$5 million-\$10 million (approximately 10%)
- Achieving 95% peak pull out to meet service demands, up from 67% prior to management changes
- Improved on-time bus service and implemented 4-15 plan
- Launched TextMyBus "50464" and Stop313 app for Android and iPhone users



Mayor Bing's first priority is to improve the quality of life for Detroiters by maintaining and enhancing the delivery of Core Services to residents and Stabilizing Neighborhoods

1. Quality of Life / Detroit Future City Project (continued)

c) Public Lighting

- Created the Public Lighting Authority to invest \$160 million in upgrading the lighting system
- Installed 3,000 new lights between I-375 and St. Aubin
- Significantly increased lighting from Outer Drive to Rouge Park
- Relamped lights bordering Conner, Kercheval, Alter Road, and Detroit River

d) Recreation

- Launched the Active and Safe Detroit campaign to raise \$24 million for recreation centers to
 enhance programming while reducing the net cost to the City; secured \$16 million in pledges to
 date
- All 17 recreation centers have remained open and available to residents, serving 400,000 visitors per year
- Public-private partnership developed to re-open the Belle Isle Aquarium after being closed for 6
 years

e) Blight

- Demolished nearly 6,700 abandoned structures in neighborhoods
- Launched first public/private partnership with Blight Authority
- Demolished former Ford Auditorium building, which had been vacant for over 20 years
- Secured over \$10 million of funding for demolition of former Brewster/Douglas public housing site



Many revenue and cost saving initiatives have been implemented and others have been identified to address the City's \$150 million annual structural deficit

2. Financial Stability

a) Revenue enhancement initiatives (~\$50 million)

- Income tax enhancements in the areas of processing, compliance and collections
- Income tax amnesty program launched
- Enhanced billings and collections related to Fire Marshal, BSEED, PLD
- Increased corporate income tax rate
- Grants obtained new revenues from public safety grants and implemented grants management system

b) Achieved cost saving initiatives (~\$150 million)

- Implementation of City Employment Terms
- Achieved headcount reductions (from 13,420 in FY 2009 to under 10,000 currently)
- Transition of 3 departments to external entities
- Negotiated vendor concessions resulting in ~\$10m in savings
- Identified and implemented short term liquidity enhancement measures

c) Identified future cost saving initiatives (in process)

- Engaged professional restructuring/banking advisors
- Developing 10-year financial plan
- Developing healthcare reform strategy for actives and retirees
- Developing pension reform to address annual contributions and unfunded liability
- Payroll outsourcing
- Workers Comp fraud audit
- Dependent audit
- Departmental operational reviews
- Asset monetization strategies



The Mayor's plan includes strategies to implement changes that will significantly reduce general fund long-term liabilities

3. Long-Term Liabilities

a) General fund debt obligations (including POCs)

- General fund debt outstanding including POCs at the end of this fiscal year will be \$2.4 billion,
 \$400 million lower than five years ago
- Approximately \$6 billion of City debt is owed by the Water and Sewer Department, and does not have an impact on the general fund

b) Pension unfunded liabilities

- Approximately \$650 million of unfunded liability as of FY 2012, of which only \$250 million relates to general fund
- The City is developing a plan to reduce the unfunded liability

c) Retiree medical unfunded liability

- Approximately \$6 billion of retiree medical benefit obligations
- The City is currently developing a plan to significantly reduce this liability



Progress Dashboard - The City has made significant progress during the last 12 months towards the implementation of its Restructuring Plan

Legend

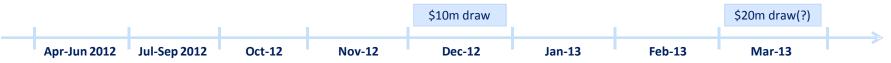
- Completed
- In process
- × Limited progress

FINANCIAL STABILITY AGREEMENT ANNEX B

<u>Initiative</u>	Ref.	<u>Initiative</u>	Ref.
Financial Stability		Quality of Life	
Income tax collection / amnesty program	A1	Fire Department – aligned staffing to par requirements	A11a
 Long-Term Liability restructuring 	A2	× EMS	
Revenue cycle: fines, PLD and vital records	A3	■ Fire Authority	A11b
 Payroll system upgrade - outsourced to ADP 	A4	 Police Dept. – 12-H shifts, civilianization and verified response 	A12
 Operational review of departments started 	A5	 Recreation Department – rec. center plan to reduce net tax cost 	A13
× Risk Management		✓ Transition of Health and Wellness	A14
 Workers Comp – conducting fraud audit 	A6	√ Transition of Human Services departments completed	A14
× Integration of budget, acctg. and financial system	ns		
 Bank project to improve A/P and A/R process 		Infrastructure	
 Asset sales – non-core assets identified 	A7	✓ DDOT route rationalization completed	A15
✓ Resourced grant management function	A8	 PLD - approval of Public Lighting Authority 	A16
		 Real estate management 	
Labor		 Planning and development – plan completed 	A17
 Pension and OPEB changes through CETs 	A9	× Employee Training	
Health Plan	A9b	✓ Demolition - completed agreement with State re. demolition	A18
✓ Labor reform through CETs	A10	Permits	A19

MILESTONE AGREEMENT







Note: Annex B includes 25 initiatives, schedule above reflects 28 initiatives as the four subcomponents of the Public Safety initiative are listed separately

Progress Dashboard - The City has made significant progress during the last 12 months in the implementation of its Restructuring Plan

Legend

- ✓ Completed
- In process
- × Limited progress

CASH CONSERVATION

LONG-TERM LIABILITIES

FY 2013 Liquidity and Cash Countermeasures	Ref.
✓ Furloughs approved and implemented	С
✓ Pension payment plan implemented	С
√ Headcount reduction goal exceeded	С
 Reduced non-critical spend 	С
 Other revenue initiatives started (~\$10m achieved) 	С
 Asset sales in process 	С

<u>LT Li</u>	<u>abiliti</u>	es				
√ OI	PEB re	ductio	on th	roug	h CE	Γs

✓ Pension reduction through CETs

Renewed Focus on LT Liabilities	<u>Ret.</u>
 Pension reform being developed 	A9a
 OPEB reform being developed 	A9b
 Debt restructuring plan being designed 	A2
 City preliminary 10-year financial plan being developed 	D1

Apr-Jun 2012	Jul-Sep 2012	Oct-12	Nov-12	Dec-12	Jan-13	Feb-13	Mar-13	



Impediments / Barriers to implementation Charter issues

- Barriers to implementing required reforms include
 - Charter
 - Labor issues

Charter issues: The following are some examples of conflicts based upon roles and responsibilities of elected officials and appointees, prohibitions against privatizations, and restrictions on modifying medical and pension plans:

- 1. Sections 7-802, 7-803, and 7-806 create a potential conflict between the Mayor, the Board of Commissioners, and the Police Chief. There have been instances where it was disputed as to who had the authority to make changes, such as towing requirements and reorganization, within the Police Department.
- 2. Section 7-1204 imposes limitations relative to water and sewage. It specifically prohibit the sell or disposing of any property needed to continue the operation of any city-owned public utility furnishing water and sewage unless approved by a majority vote of the voters. It prohibits granting public utility franchise for water and sewage that is not revocable by City Council unless approved by a two-third majority vote of the voters.
- 3. Section 7-1104 places the same limitations on the sell of the public utility furnishing transportation services as place upon water and sewage above.
- 4. Section 7-5-201 alters the traditional attorney-client relationship. The Corporate Counsel's client is the City of Detroit and operates independent of any branch of the City Government.
- 5. Section 7.5-208 makes the Corporate Counsel solely responsible for the enforcement of the Charter.
- 6. Section 11-101 and 11-102 indicates that accrued retirement benefits for actives and retirees are a contractual obligation and in no event be impaired or diminished. It also provides that retirement plans and governing bodies existing prior to the enactment of the Charter shall remain in effect unless changed by the Charter or an ordinance.
- 7. Section 11-103 gives active employees and retirees control of the Broad of Trustees of the General Retirement System and Police and Fire Retirement System. This has led to decisions requiring the City to provide additional funding to the pension funds.



Impediments / Barriers to implementation Labor issues – duty to bargain

The FSA signed under PA-4 provided the City with the tools required to make changes to labor contracts, with the following exceptions:

- Contracts not expired
- Contracts protected by 13(c)

The PA-4 repeal resulted in the City's duty to bargain being reinstated. The duty to bargain applies to all collective bargaining agreements, including:

- Contracts not expired
- Contracts protected by 13(c)
- All other bargaining units with CETs

The enactment of PA-436 will result in the elimination of the duty to bargain

Duty to Bargain:

- Section 15(1) of the Michigan Public Employment Relations Act requires public employers to bargain in good faith over "wages, hours and other terms and conditions of employment," MCLA 423.21591. These are generally known as "mandatory subjects" of bargaining, which cannot unilaterally be altered by an employer absent bargaining to impasse. Some examples of bargaining subjects which have been determined by law to be mandatory subjects include:
 - Wages and salaries.
 - Salary step increases.
 - Healthcare benefits.
 - Pension benefits.
 - Promotion and transfer procedures.
 - Payment for union release time.
 - Seniority rights.
 - Cost of living adjustments.
 - Work rules, safety and health rules.
 - Length and reduction of work week (furlough days).
 - Subcontracting and outsourcing.



IV. Appendix



A1. Income Tax Collection

Revenue enhancement: tax processing, compliance, and collection

City Status	
External Factors Status	

City: Jack Martin

Current Status / Action Taken

 Compuware developed software to integrate IRS data with City's system to generate bills to individuals and businesses. ~5,000 letters were sent out from Jun '11 -May '12 to resident individuals who owed income taxes from 2006 to 2009 	May 2010 - Sep 2012
Newly created Income Tax Compliance & Enforcement Unit	Oct 2012
■ Income Tax Amnesty Program	Jan – Mar 2013
 Business on-line registration initiative to electronically capture W-2 data from employers 	Jan 2013
 JP Morgan Chase digital imaging and data capture project to reduce staffing needed for manual data entry 	Feb 2013

Cost-Benefit

Cost

~\$2m-\$3m one-time cost for new Income Tax system

Benefits

- For the first six months of the current fiscal year, income tax cash collections totaled more than \$133 million — up 7-percent from 2012
- \$870k in collections as of January 31, 2013 from letters sent to non-filers
- \$3m collections and \$1.5m in payment agreements expected from amnesty program
- ~\$10m-\$20m opportunity from reverse commuters
- Improved reporting, efficiency and accuracy
- Better data sharing between City and State
- Additional collections through amnesty program

Next Steps

Continue to send out letters to individual and business non-filers
(Goal: 100,000 letters by the end of the fiscal year, 50,000 to date)

Ongoing

- Pass legislation to require withholding of City income taxes for reverse commuters
- Ongoing
- Identify a new income tax system for January 2014 and request funding from Restructuring appropriation
- Mar 2013
- Explore feasibility of the City adopting the common form and grant funding from the State to pay for JP Morgan Chase to image and capture data from common form
- Mar 2013

Send out ~350 letters to business non-filers

- Apr 2013
- Explore outreach/awareness campaign that will allow non-resident taxpayers with non-resident employers to voluntarily come forward and report unpaid taxes. In exchange for payment of tax and interest and future tax compliance, a limited look-back period and waiver of penalty will be offered

Apr 2013

Impediments/Needs

Impediments

- Ineffective legacy systems
- Limited resources available to execute multiple projects simultaneously

- Continued support from the State of Michigan
- Broad constituent support to effect solutions
- Funding for any advisory and transactional costs



A2. Long-term Liability Restructuring

Improve credit rating & borrowing costs via optimal capital structure

City Status	
External Factors Status	

City: Andrews / Martin

Current Status / Action Taken

- Various meetings held with State of Michigan Treasury representatives
- Retention of restructuring advisors

Sep - Oct

2013

Jan 2013

Unknown cost to optimize the City's Capital Structure

Cost-Benefit

Transactional costs will be required

Benefits

Cost

- Improved stability of cash flow
- Elimination of threats to the City's solvency

Next Steps

Evaluate options for dealing with capital structure

Mar - Jun 2013

Impediments/Needs

Impediments

- Existing fixed debt structure
- City's deteriorated credit rating

- Continued support from the State of Michigan
- Broad constituent support to effect solutions
- Advisors completing their assignments



A3. Revenue Cycle Initiative

Improve City cash flows via strategic review of key revenue sources

City Status	
External Factors Status	

City: Andrews / Martin

- Initiated internal and CM review of revenue processes across multiple departments
 Jan 2013 on-going
- Preparing RFP for collecting current and past due receivables including simultaneously working with City Council to expedite approval process
- Preparing RFP for to bring in temporary labor to assist with collecting current and past due receivables including simultaneously working with City Council to expedite approval process

Cost

.

- Collections RFP(s) can be based on monies collected thus reducing costs
- Temporary labor can be inserted into labor intensive collection process "holes" freeing up full-time employees for higher benefit restructuring activities

Cost-Benefit

Benefits

- Longer-term transformational changes will increase overall efficiency of the City and improve cash flow
- Improvement in collection rates on future revenue streams

Next Steps

 Continued review of revenue processes across all departments including listing of all revenue generating initiatives by department Mar - Apr 2013

On-going

Impediments/Needs

Impediments

- Dependent on progress of other initiatives (efficient invoicing, A/R collections, and payment processing, etc.)
- Implementation across departments will require organizational support
- RFPs likely to receive labor union scrutiny
- Improved collections will require approval by City Council of Staffing and Collections RFPs

- Hiring of temporary labor and collection agency
- Advisor to complete its reports and initiate action
- Assistance from Law Department in identifying all rights and remedies available to City to protect revenue stream



A4. Payroll system upgrade

Payroll and benefits managed service project

City Status	
External Factors Status	

City: Patrick Aquart

Current Status / Action Taken	
 Converted Fire Department to centralized time-capture system (Workbrain) 	Jul 2012
 Socialized managed service project with City Council 	Sep 2012
 Developed and issued RFP 	Sep 2012
 Responded to vendor questions to prepare for pre-proposal conference 	Oct 2012
 Meet with unions impacted by project 	Oct 2012
 Oral demonstration to top 2-3 vendors (2 days) 	Oct 2012
 Vendor scoring internal meetings to determine final vendor selection (2 days) 	Oct 2012
 Selected vendor ADP approved by City Council 	Nov 2012
ADP project kick-off	Jan 2013

	C	ost-	Ben	efit
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Cost

- \$5m one-time vendor start-up fee (up front payment may be required)
- ~\$1.5m to back-fill employees working on implementation team
- ~\$1.5m decommission current systems

Benefits

- ~\$10m annual reduction in payroll processing costs
- ~\$10m annual reduction to payroll inflation from errors
- Improved reporting, efficiency and accuracy
- ~50+ uniform policemen to be re-deployed

Next Steps	
 Hold monthly steering committee review meetings of project 	on-going
Convert Police, Library, and DDOT to Workbrain	Jun 2013
Implementation of managed service	Apr 2014

Impediments/Needs

Impediments

 Awaiting Act 312 ruling to begin analysis for configuration to convert Police to Workbrain



A5. Departmental Review

Organizational and cost analysis of key departments

City Status	
External Factors Status	Ci

City: Kriss Andrews

Current Status / Action Taken

 Engaged Plante Moran to implement improvements in Property Tax and Assessors Offices

restructuring initiatives (primarily revenue cycle)

and coordinate other restructuring initiatives for

• Engaged CM to identify and implement

all City Department's

Jan 2013

Dec 2012

CM performing in-depth reviews of department's issues and processes to identify initiatives for City Restructuring Plan

Cost-Benefit

Cost

- ~\$6m-\$7m for external professional assistance
- State is sharing in some of the cost

Benefits

- Validation of issues identified by previous consultants and City
- Identification of other issues not previously communicated
- Establishment of proper policies and procedures to enhance revenue cycle activities (billing & collections)
- Identify opportunities for standardization of policies and procedures (primarily revenue cycle) across all departments
- Identify redundancies across all City Departments

Next Steps

 CM, Plante Moran, E&Y, and PB continued indepth review of all departments and development of restructuring initiatives On-going

Impediments/Needs

Impediments

Limited resources in the departments to operationalize improvement

- Change agent resources in the various departments
- IT systems upgrades required to improve efficiency and information integrity
- Capital investments and maintenance required for property and equipment



A6. Workers Compensation Reform

Reduce the cost of Workers Compensation

City Status	
External Factors Status	

City: Andrews / Martin

Current Status / Action Taken	
 Initial meetings held with Risk Manager 	Sep 2012
 State of Michigan has been integrated into the process 	Sep 2012
 Resource assigned to pursue Initiative 	Oct 2012
Informational meeting with HR held	Nov2012
 The City selected and the City Council approved Kessler International as the firm to advise the City on savings, efficiencies, and workplace safety improvements 	Dec 2012
 Kessler on site and given access to needed files and documents 	Jan 2013
Initial report issued on preliminary findings	Feb 2013

Cost

• Cost of the consultant; paid in part by the State

Cost-Benefit

Benefits

- Lower claims costs
- Reduced injuries to employees

Next Steps

 Kessler provides consultancy services per their contract with the City

Impediments

 Less than excellent practices around safety, compliance, and related enforcement issues

Impediments/Needs

 Lack of resources to follow-up on workers compensation claims

- Resources for the Initiative to change the culture on our employees
- Capital to address infrastructure needs



A7. Asset Initiative

Re-purpose or monetize unneeded assets of the City

City Status	
External Factors Status	

City: Kriss Andrews

Current Status / Action Taken

- The purpose of this initiative is to subject all assets of the city to a review to determine if they are being put to their best use or if they should be repurposed or monetized
- Implemented lease consolidation plan to relocate into unoccupied space currently being paid for at CAYMC and/or into less expensive space
- ~\$10 million of potential asset sales have been identified
- Advisor retained to analyze potential for sale/monetization of significant City assets

Cost

 The cost of the asset review will principally be in staff, management and Advisor time

Benefits

Feb 2011

Feb 2013

Mar 2013

 Some assets will be monetized in a way that will provide the City with more runway for its reform program

Cost-Benefit

Some assets will be repurposed in a way that benefits the City

Next Steps

- Establish an Oversight Committee that will determine which assets should be proposed for sale or repurpose
- Continue to explore potential sale/monetization of significant assets

Impediments

- Some resistance to selling or repurposing assets
- Somewhat complex process of selling or repurposing City assets

Impediments/Needs

- Staff support for the initiative
- Assistance in determining the composition of the Oversight Committee
- Establishment of the Oversight Committee



A8. Grants Management System

Centralize oversight and support and standardize IT

City Status	
External Factors Status	

City: Jack Martin

Current Status / Action Taken	
 Interview grant departments and identify needs 	On-going
 Reviewed process maps of departments grant management and previous internal efforts 	Oct-Dec 2013
 Draft core functions, personnel needs, organizational chart 	Jan 2013
 Assessed grant management IT needs with staff 	Jan 2013
Phases I, II, and III of grants data dashboard complete.	Feb 2013
 Departments addressing federal single audit findings 	On-going
 Develop vision and goals for unit 	On-going
■ Test current module capabilities with real grant data	On-going
Demo scheduled	Mar 2013

Cost-Benefit

Cost

- Training department executive/staff on dashboard
- Potential operating costs for grant management operating unit
- Required upgrades to DRMS systems prior to grants module implementation

Benefits

- Ability to comprehensibly track city-wide grant funds and status
- Citywide accountability structure to prevent disallowed costs and improve service delivery
- Improved relations with federal, state, and private funders
- Ability to discover and apply for more grant opportunities
- Improvements to internal city procedures and policies that result in questioned costs or compliance concerns

Next Steps	
■ Explore routes to inclusion in budget	Mar 2013
 Take problems identified during initial testing process and test solutions with partner departments 	Mar 2013
 Identify funding at risk due to Federal Sequester, develop response plan, and review with relevant agencies 	Mar-Apr 2013
Seek out peer city systems and request technical assistance	Apr 2013
 Align grant module needs with other city IT upgrades, including payroll 	Mar-Jun 2013
Staff grants management function *** *** *** *** *** ** ** **	Apr 2013

Impediments/Needs

Impediments

- Financial data systems must be upgraded prior to implementing grants unit
- Resource constraints mean a slower phase-in process is needed
- Legacy problems from prior grants management methods mean that old accounts cannot be transferred into new system; two tracks of monitoring will be needed until all existing funds are closed out

- Potential funding for grants management operating unit
- Potential trainings for employees on data management system
- IT support for systems migration
- Strong goals, directives, and processes must be carefully developed and monitored and clearly communicated to ensure success and buy-in of grants unit

A9a. Pension Costs and Unfunded Liability

Reduce annual pension costs and long-term liability exposure

City Status	
External Factors Status	

City: Andrews / Martin

Current Status / Action Taken	
 External consultant/expert performed an initial analysis of medical and unfunded pension obligations 	Jul 2012
 External consultant/expert contract approved. Scope is to forecast liabilities for 10 years and recommend means to mitigate exposure 	Oct 2012
 Expanded contract approval for more substantive analysis of OPEB and pension 	Jan 2013
 CET related pension changes: reduction of multiplier, elimination of COLA, modification of Average Final Compensation 	Jan 2013

Cost-Benefit

Cost

 External actuarial analysis to validate proposed changes and estimate impact on future liability and contributions

Benefits

- Reduction to annual pension contribution and improve funded status of pension plans; dollar impact to be evaluated
- Reduction in OPEB payments, and the cost of health insurance

Next Steps	
 Obtain results of consultant's analysis 	Mar 2013
 Select plan to mitigate unfunded liability while minimizing City contribution 	Apr 2013

Impediments/Needs

Impediments

- Legal challenges
- Pension Board governance



A9b. Health Benefits Costs / Dependent Audit

Reduce annual healthcare costs

City Status	
External Factors Status	

City: Patrick Aquart

Current Status / Action Taken	
 Medical plan design changes determined, presented to Benefits Board, and approved by City Council 	Sep 2012
 80/20 premium cost share implemented (effective as of 10/12 and 10/19 payrolls) 	Oct 2012
 City Council approved Aon-Hewitt for dependent audit 	Dec 2012
Open enrollment process	Dec 2012
City Council approved 70/30 for non-union employees	Dec 2012
New plans become effective	Jan 2013
 Update system for new enrollment selections 	Feb 2013
 Aon-Hewitt begins project 	Feb 2013

Cost-Benefit

Cost

■ ~\$170k-\$300k for dependent audit service provider

Benefits

- ~\$60m in annualized medical savings
- ~\$10m in annualized savings from reduction of claims leakage expected to come from dependent audit (vendors estimate 2%-5% savings on total medical costs of \$260m)
- Reduction of OPEB liability

Next Steps	
 Curtail dental and vision for retirees 	TBD
 Milliman analyzing further medical plan design changes 	Mar 2013
 Milliman to provide recommendations to reduce OPEB liability 	Mar 2013
 Medical design changes for contracts expiring 6/30/13 (DLPSA and DFFA) 	Jul 2013

Impediments/Needs

Impediments

- Limited resources available to execute multiple projects simultaneously
- Current systems in place require highly manual processes
- Act 312 ruling delayed the closure of open enrollment for Police until Jan 2013



A10. CET - Labor Reform

Implemented employment terms on expired contracts

City Status	
External Factors Status	

City: Lamont Satchel

Current Status / Action Taken	
■ City employment terms approved by FAB	Jul 2012
■ 10% wage and other reductions implemented	Aug 2012
■ 80/20 medical premium sharing implemented	Oct 2012
 Pension changes to non-uniform 	Dec 2012
Open enrollment for new medical plans	Jan 2013

Cost-Benefit

Cost

None

Benefits

- ~\$60 million in FY 2013
- ~\$100 million in FY 2014

Next Steps	
 Design CET for unions with contracts expiring in June 2013 	Jun 2013
Medical reform plan (see Healthcare slide)	Mar-Jun 2013
• Pension reform plan (see pension slide)	Mar –Jun 2013

Impediments/Needs

Impediments

- Act 312 arbitration proceedings for uniform unions
- Litigation against the City

- Approval for further CET implementation
- Favorable outcome of Act 312 arbitration



A11a. Fire Department

Improve fire department metrics at a lower cost

City Status	
External Factors Status	

City: Don Austin

Current Status / Action Taken	
 Changes to staffing were implemented to reduce overtime 	Jul 2012
Held initial meeting to discuss nature of initiative	Sep 2012
 Determined an outside review of the Fire Department is necessary 	Sep 2012
 Objective of the review is to implement best practices and identify the ideal shift configuration for the Department 	Sep 2012

Cost-Benefit

Cost

It is not known how much cost will be required to optimize the Fire Department

Benefits

 It is believed measurable savings can be achieved by operating to best practices and an optimal shift configuration

Next Steps	
Select consultant to conduct external review	On-going
Improve key metrics:Response timesFire loadInjury rates	On-going
■ Implement CET once DFFA contract expires	Jul 2013

Impediments/Needs

Impediments

- Lack of one Union for all members of the Fire Department
- Strict seniority promotions in the Fire Department
- Disciplinary process in the Department is not effective
- Fire Fighters are not EMS dispatchable

- External review requires approval and funding
- Capital needs
- Grant management capabilities
- Cost sharing funds for grants



A11b. Fire Authority Review

Potential creation of a regional fire fighting authority

City Status	
External Factors Status	

City: Don Austin

Current Status / Action Taken	
 Received verbal commitment from State of Michigan to move forward with review 	6/22/12
 Initiated conversations with local municipalities to gauge interest (Harper Woods & Highland Park) 	6/22/12 & 7/6/12
 Discussed concept with State's legal contact Steve Liedel (Dykema) 	6/25/12

Cost-Benefit
Cost
■ TBD
Benefits
 Centralized regional fire fighting forces
Savings to be determined
Improved reporting, efficiency and accuracy

Next Steps	
Plan to consider a Fire Authority by March 31, 2013	On-going
 Continue discussions with interested municipalities 	TBD

Impediments/Needs

Impediments

- Lack of funding mechanism to sustain Authority
- Possible resistance from City Council and leadership of other municipalities

- State support
- Funding
- Capital requirements
- Determine window of opportunity to proceed



A12. Police Department

Assign more officers to street patrol and reduce crime

City Status	
External Factors Status	

City: Chester Logan

Current Status / Action Taken	
 Crime index matrix was developed with the goal of allocating officers based on district/precinct needs 	Oct 2010
 Verified response model attempts to address inefficiencies of responding to false alarms 	Jan 2011
 Civilianization and reorganization of positions has resulted in more officers assigned to street patrol 	Sep 2011
 Implemented 12 hour shifts to reduce overtime and increase the number of officers on street patrol per shift 	Sep 2012
■ Changes in leadership	Nov 2012
 Recent change focused on increasing police presence and personnel development 	Ongoing

Cool Book C	
Cost-Benefit	

Cost

- One time cost for external professionals to perform department review;
 scope of services being developed
- Deferred IT, Fleet and other infrastructure costs
- Backfilling administrative positions with civilians
- Full Implementation of Compstat

Benefits

- Identify and implement process improvements and cost saving opportunities
- Increased police patrolling
- Increased tactical policing
- Police will have necessary infrastructure to be effective

Next Steps	
■ External review by Conway MacKenzie	On-going
 Developing RFP for Police expert to evaluate optimal Police Dept. structure . Will interface with Conway MacKenzie on restructuring effort 	Mar 2013
 Evaluate civilianization of maintenance, prisoner processing and dispatch functions 	On-going
Encourage residents to participate in community policing	On-going
 Become 95% compliant (currently 85%) with the two Federal Consent Judgments within 180 days 	On-going
■ Implement Compstat	On-going
 Evaluate infrastructure investment requirements 	On-going

Impediments/Needs

Impediments

- Labor issues
- Funding

- Act 312 award allowing civilianization (pending Act 312 proceeding)
- Funding for civilianized positions, IT, Fleet, other infrastructure needs
- Approval of external review



A13. Recreation Department

Minimize net tax cost with Rec. Authority while maintaining services

City Status	
External Factors Status	

City: Kennis Wooten

Current Status / Action Taken	
 Developed plan to move management of certain recreation assets to an Authority partially funded by City subsidy and partially funded by a fundraising campaign 	Jul/Aug 2012
 Walk-through conditional assessment of all recreation facilities in conjunction with potential operating partners to assess facilities and plan programming 	Sep 2012
 Continuing negotiations with potential municipal partner for the Authority. 	Dec 2012

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Cost

~\$10 million annual subsidy to Authority (versus current ~\$13 million net tax cost to run recreation department)

Benefits

- Reduce cost of recreation to City while maintaining recreation programming for the citizens of Detroit
- Improved programming to citizens by leveraging external operating partners

Next Steps	
 Continue negotiations with municipal partner for the development of a recreation authority 	Apr 2013
 Continue fund raising efforts through the Active & Safe Campaign to raise programming funds 	Ongoing
 Begin development of a long term plan for the Recreation Department and facilities to prepare for Authority development 	Feb -Jun 2013
 Develop agreement with potential operating partners outlining financial and operating responsibilities 	Feb –May 2013

Impediments/Needs

Impediments

 Operating partners waiting to see the impact of FAB review on project and City before moving forward

- Legislation decision Find partner municipality to meet current legislation requirement to form an Authority or develop legislation amendment allowing a single municipality to form an Authority
- Continue fundraising to hit \$10 million annual target
- Approval from City Council on concept and path forward

A14. Transition Health and Human Services

Transition most service delivery to non-governmental entities

City Status	
External Factors Status	

City: Loretta Davis

Current Status / Action Taken	
Incorporated Institute for Population Health (501.c.3)	Jun 2012
Established IPH staffing and processes, with State	Jul 2012
■ Establish Health Department executive role	Jun 2012
 Service Agreement with GSD for facility until Herman Keifer Complex is evacuated 	Jul 2012
■ Transitioned Animal Control Center to Police	Aug 2012
■ Continued payroll reduction due to RIF	Fall 2012

Cost-Benefit

Cost

Continued net tax cost for executive control

Benefits

- Increased revenue collections from Vital Records
- Improved reach from grant program expenditures
- Decreased legacy obligations from grant-funded program personnel
- Revenue from surplus materials if resources can be located to empty out Keifer Complex and stage the items

Next Steps	
■ Process Improvement in Vital Records Unit	Ongoing
 Set performance benchmarks related to contract management 	Ongoing
■ Complete grant closeout for prior periods	Ongoing
 Set division of labor between department and Finance regarding grants management 	Ongoing
■ Complete move from Herman Keifer building	Ongoing

Impediments/Needs

Impediments

 Manpower required to vacate City property from Keifer complex in order to accomplish decommissioning / sale

- Continued net tax cost for executive control
- Identification and relocation to appropriately sized facility



A15. Department of Transportation

Reduce General Fund subsidy and improve service

City Status	City: R. Freeland/B.
External Factors Status	Taylor

Current Status / Action Taken

- Retained Parker Brinckerhoff (PB) to identify short-term Jan 2013 and long-term efficiencies
- CM & EY coordinating current efforts with PB on identifying Feb 2013 short-term efficiencies to implement for immediate benefits
- Working with PB to identify potential candidates for On-going Director and Deputy Director positions.

Cost-Benefit

Cost

• ~\$1.5m – one time cost for interim management

Benefits

TBD reduction in General Fund subsidy

Next Steps	
 Consider an RFP to outsource portions or all the operations 	Mar – Apr 2013
 Prepare alternative restructuring scenarios; restructured stand- alone DDOT, merge with Smart, outsource with 3rd party 	Mar - Apr 2013
 Seek funding to compensate Director and Deputy Director positions at market rates 	Mar 2013
 Develop training program for finance, administration, marketing and purchasing staff 	Mar 2013

Establish capital improvement program and routine Mar 2013 preventative maintenance schedule Study and improve on-time performance and collaborate with Apr - May SMART on scheduling 2013

Impediments/Needs

Impediments

- Below market rate salaries for senior management prevents department from hiring external, qualified candidates
- Civil service and collective bargaining agreements (13(c))
- Risk management costs (litigation and S&A/LTD)

- Revised salary scale and lack of ability to sign long term contract(s) with **Director and Deputy Director**
- Develop hiring process to maintain the required number of drivers to preserve service levels
- Additional funding for technology (AVL/bus camera) to improve service and safety
- · Additional security on buses and at the facilities
- Mechanism to hire part-time drivers to meet peek demand while reducing costs of having excess capacity during lulls



A16. Public Lighting Department

Develop short- and long-term streetlight/electricity grid strategies

City Status	
External Factors Status	

City: Beau Taylor

Current Status / Action Taken	
Hired departmental director	Nov 2012
 Reached tentative reconciliation agreement with DPS regarding arrears 	Dec 2012
 Lighting Authority Articles of Incorporation sent to Council for adoption and recruitment of Board members 	Jan 2013
 Rate increases for largest institutional customers in effect for January billing cycle 	Jan 2013
 Meeting with senior managers to discuss rates and future energy policy 	Feb 2013

Cost-Benefit

Cost

- \$1m in short-term, reimbursable loan to Authority until entity can capture UUT revenue
- \$5-10m OM expense to Authority, partially offset by reduction in PLD budget

Benefits

- \$3.5m of new revenue from rate increases to 3 major customers
- New lighting infrastructure that redistributes lighting footprint to the current centers of population
- Possible closing of City of Detroit's deteriorating electricity grid and transition of customers to third party supplier resulting in more reliable service and elimination of selling power at a loss

Next Steps	
 Establish PLA including draft lighting plan and budget 	Feb-Mar 2013
 Add accounting capacity to PLD to increase collection capacity 	Mar 2013
■ Establish policy on future of COD as an energy supplier	Mar 2013
 Immediately start replacing bulbs when funding becomes available to Authority (or department) 	Apr 2013

Impediments/Needs

Impediments

 Staff - Current lack of skilled staff to fulfill management functions and inability to hire appropriate staff from external candidate pool

- Guidance on possibly exiting the electricity business
- Temporary staff to execute rate increase



A17. Planning and Development

Efficient and effective reorganization of all related services

City Status	
External Factors Status	

City: Karla Henderson

Current Status / Action Taken	
 Reduced staff from 152 to 120 without significant reductions in service levels 	2011
 Successfully administered \$79.8m through 10 HUD federally funded programs 	2012
 Implemented strategic changes to the housing rehabilitation program to align with Detroit Works Project 	2012
 Sold over 500 properties 	Ongoing
 493 homes rehabilitated, including lead abatement 	Ongoing
■ Leveraged over \$500m in private investment	Ongoing
 Proposed revised scope of collaboration between DEGC, PDD, and CPC for Detroit Future City implementation 	Feb 2013

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Cost

- Currently \$800,000 of PDD's general fund expense supports DEGC
- Loss of performance in prospective change to outside agency managing federal funds disruptive given aggressive federal funds reporting and performance cycles

Benefits

 Potential for general fund savings from CPC's current \$1.5 M appropriation by combining P&DD and CPC

Next Steps	
 Meet with Finance regarding fit of HUD grant management operation within citywide grants management initiative 	Mar 2013
 PDD writing scope of work for pilot outsourcing of housing rehab-related service delivery 	Mar 2013
 Hire second deputy director: one for Planning (Detroit Future City, zoning ordinance, review and coordinate plan); one for federal funds administration 	Mar 2013
 Collaborate with other city agencies to improve predictability and process for development review 	Apr 2013
 Fully implement and promote web based real estate sales and broker protected program 	May 2013
 RFP for exploration of alternative demolition model with recycling and deconstruction components 	May 2013

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Impediments/Needs

Impediments

- Complex overlay of current services includes land use planning and human services not previously in DEGC domain
- DEGC is a private corporation so legal constraints on assuming PDD's regulatory role in development approvals
- Union environment impedes performance accountability, promotion and pay for achievement rather then seniority system

- Determine new staffing plan for planning function
- Fully capable web based real estate inventory and purchase procedures
- Combine CPC and PDD into singular integrated planning agency to reduce costs and improve outcomes

A18. Demolition

Stabilize neighborhoods and improve quality of life for residents

City Status	
External Factors Status	

City: Karla Henderson

Current Status / Action Taken	
 Detroit City Council approved the Intergovernmental Agreement between the City of Detroit and the Michigan Land Bank Fast Track Authority ("MLBFTA") 	Oct 2012
 Coordinating demolition efforts with Pulte Foundation 	Ongoing
■ MLBFTA has demolished 179 structures	Feb 2013
 Conducted pilot of 10 neighborhood blocks with Blight Authority 	Feb 2013

Benefit

Benefits

- Stabilize neighborhoods (property value and quality)
- Improve safety
- Reduce blight

Next Steps	
 Continue consolidation and integration of Police and Fire activity data to use strategic demolition activities to reduce public safety incident responses 	Ongoing
 Continue to work with the State and other constituents to meet demolition needs 	Ongoing
 Streamlining Fire Insurance Escrow demolitions to address the 20-year backlog 	Ongoing
 In process of working with Blight Authority to identify Phase 2 of their process 	Ongoing
 Amending several federal grant programs to increase demolition funding 	Ongoing

Impediments/Needs

Impediments

- Limited funding available
- Growing number of dangerous structures
- Complex approval process
- Ability to enforce actions against negligent property owners and reimburse demolition and boarding costs

- Funding source to complete program goal
- Funding sources for technology to improve communication and information gathering capabilities
- Legal and financial resource to hold negligent property owners accountable for dangerous structures

A19. Permits

Increase revenue derived from permits issued by the City

City Status	
External Factors Status	

City: Jack Martin

Current Status / Action Taken			
Ceased waiving permit fees	Mar 12		
Held revenue initiatives kick-off meeting	Sep 2012		
 Initiated internal review of revenue processes at BSEED, inclusive of permits 	Sep 2012- on-going		
Law Department is reviewing how fees are assessed when property is transferred	Nov 2012- on-going		
 Conway Mackenzie developing recommendations on fee increases and collection efforts 	Jan 2013- on-going		

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Cost

- Use of personnel and Advisors for internal review
- Increased inspections and collection efforts will require additional personnel; department restructuring initiatives should enable backfilling with limited incremental cost

Benefits

- Increase fees to \$18m in annual permits and \$2m in business licenses currently billed per year
- Improved public safety due to increased inspection and enforcement of regulatory standards
- \$50m in BSEED A/R outstanding

Next Steps

- Develop recommendations for action, including possible survey of businesses currently operating in the City and their outstanding permit requirements
- Comprehensive fee survey to be completed that will identify all direct and indirect costs of running BSEED including costs of working with other departments
- Develop structured collection effort for \$50m outstanding A/R at BSEED

Impediments/Needs

Impediments

- Limited personnel to conduct inspections, invoicing and collections
- Information sharing between license/permit granting departments is limited
- Current IT system deficiencies lead to bottlenecks in invoicing and collections

Needs

Any change to the fee schedule would require City Council approval



Ongoing

Apr 2013

B1. Advisors Retention

Retain legal and restructuring advisors

City Status	
External Factors Status	

City: Kriss Andrews

Current Status / Action Taken			
RFP for restructuring advisors	Nov/Dec 2012		
 Restructuring advisors retention approved Ernst & Young Conway MacKenzie Miller Buckfire 	Dec 2012		
 Milliman retention approved 	Jan 2013		
 RFP to retain legal restructuring advisors 	Feb 2013		

Benefits				
	Analyze financial, operational and capital aspects of City's			
	current condition			

Benefit

- Develop City restructuring planAssist City in discussions with key stakeholders
- Implement restructuring plan

Next Steps	
Approval to retain Jones Day as legal	Mar 2013
restructuring advisor	

Impediments/Needs

Impediments

None

Needs

■ Require involvement of restructuring legal counsel



B2. Cashiering

Improve processes for cash collections, handling, and safeguarding

City Status	
External Factors Status	

City: Andrews / Martin

Current Status / Action Taken	
 Initiated internal and CM review of processes across multiple departments 	Jan 2013 – On-going
 Independent consultant placed at Vital Records to manage identified process improvements 	Feb 2013 – On-going
 Formed collections team / task force 	Feb 2013
 Preparing RFP for collecting current and past due receivables 	On-going
 Reviewing processes and enhancement potential with bank partners, including credit card collections 	On-going
 Preparing RFP for to bring in temporary labor to assist with initiatives 	On-going

Cost-Benefit

Cost

- Collections RFP(s) can be based on cash collected, reducing costs
- Temporary labor can be inserted into labor intensive collection process "holes" freeing up full-time employees for higher benefit restructuring activities

Benefits

- Improvement in collection rates on future revenue streams
- Longer-term transformational changes will increase overall efficiency of the City and improve cash flow
- Mitigate / eliminate shrinkage risk

Next Steps	
 Continued review of collection and cash handling	Mar - Apr
processes across all departments	2013
 Continued assessment of controls and segregation of	Mar - Apr
duties	2013

Impediments/Needs

Impediments

- Improved collections will require approval by City Council for Staffing and Collections RFPs
- IT infrastructure investment required to improve / enhance processes
- Implementation across departments will require organizational support
- RFPs likely to receive labor union scrutiny

- Hiring of temporary labor and collection agency
- Collections team to complete its recommendations and initiate action
- Assistance from Law Department in identifying and utilize all rights and remedies available to City to protect revenue streams



B3. Purchasing

Decrease purchase prices and quantities to improve liquidity

-	
External Factors Status	

Prioritized cost reduction strategy

City: Andre DuPerry

Current Status / Action Taken	
 Letter from Mayor sent to all suppliers requesting 10% price reduction 	Dec 2011
 Continue price reduction negotiations beyond top 75 suppliers 	Ongoing
 Drive cost savings through competitive bidding for vendors refusing price concessions 	Ongoing
 Require Purchasing management to approve purchases greater than \$2k. Decrease number of personnel capable of initiating purchase requests 	Feb 2013
Issued Purchasing cash conservation guidelines	Feb 2013

Benefits
Reduce pricing of products and services purchased
Improve controls on purchases made by the departments by
reducing access
 Reduce A/P spend to improve liquidity

Benefit

Next Steps	
 Implement procedures to prevent unauthorized purchases and only make purchases considered absolutely necessary 	Ongoing
 Adjust budgets to reflect price reductions 	Ongoing
 Monitor and report departmental purchases 	Mar 2013

Impediments/Needs

Impediments

- Lack of City-wide centralized ordering system
- Poor performance regarding on-time payment for goods & services resulting in reduced bid submissions, therefore reduced pricing competition
- A need to define critical City services that connects to critical Purchasing



C. FY2013 Liquidity and Cash Countermeasures

City Status	
External Factors Status	

City: Andrews / Martin

Current Status / Action Taken	
■ Furlough – one day every other week (i.e. 10% reduction) implemented for non-uniform general fund employees (~1,200 employees)	Feb/Mar 2013
■ Pension – contribution deferral / payment plan	Jan-Jun 2013
 Headcount reduction – through layoffs, retirements, consolidation, and other attrition 	Jan On-going
 Vendor cuts – Reduction of non-critical spending through elimination, conservation, and consolidation 	Mar 2013
 Revenue enhancement – Collection of past due receivables, outstanding amounts owed, new grants, and improved billing 	Jan On-going

Next Steps

collection of past due amounts owed and identify other areas for improved billing and collections

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Cash improvement estimated between Jan-Jun 2013:

- Furlough \$2m permanent savings
- Pension \$52m primarily deferral of cost
- Headcount reduction \$11m permanent savings
- Vendor cuts \$2m permanent savings
- Revenue enhancement \$10m permanent savings

·	
Negotiate terms of pension contributions after FY 2013	On-going
 Weekly meetings to continue to monitor vendor spend and identify opportunities for further savings 	Weekly
 Weekly meetings to continue to monitor 	Weekly

Impediments/Needs

Impediments

 Wage reductions through furloughs and attrition hamper productivity and present staffing challenges

Needs

None



D1. Preliminary 10-Year Plan

Develop financial projections to serve as base for restructuring plan

City Status	
External Factors Status	

City: Jack Martin

Current Status / Action Taken	
 Collected historical information by department 	Dec 2012
 Assumptions discussed with various parties 	Feb 2012

Benefit

Cost

Restructuring advisors fees

Benefits

- Projections to be used as basis for restructuring plan
- Enhance clarity for path to fiscal stability

Next Steps	
 Budget revenue recommendations and economic assumptions 	Mar –Jun 2013
Budget meetings by department	Mar 2013
 Updated medical and pension projections 	Mar-Jun 2013
 Operational efficiencies 	Mar-Jun 2013
 Capital investment and potential asset sales 	Mar-Jun 2013
 Long-term debt alternatives 	May-Jul 2013

Impediments/Needs

Impediments

 Uncertainty about projected key metrics such as population, employment, personal income

Needs

Input from various sources

